
Newfoundland & Labrador

BOARD OF COMMISSIONERS OF PUBLIC UTILITIES

**IN THE MATTER OF THE
2021 CAPITAL BUDGET APPLICATION**

**FILED BY
NEWFOUNDLAND AND LABRADOR HYDRO**

**DECISION AND ORDER
OF THE BOARD**

ORDER NO. P.U. 2(2021)

BEFORE:

**Darlene Whalen, P. Eng., FEC
Chair and CEO**

**Dwanda Newman, LL.B.
Vice-Chair**

**Christopher Pike, LL.B, FCIP
Commissioner**

**NEWFOUNDLAND AND LABRADOR
BOARD OF COMMISSIONERS OF PUBLIC UTILITIES**

AN ORDER OF THE BOARD

NO. P.U. 2(2021)

IN THE MATTER OF the *Electrical Power Control Act, 1994*, SNL 1994, Chapter E-5.1 (the “EPCA”) and the *Public Utilities Act, RSNL 1990*, Chapter P-47 (the “Act”), as amended, and regulations thereunder; and

IN THE MATTER OF an application by Newfoundland and Labrador Hydro for an Order, pursuant to sections 41 and 78 of the *Act*:

- (a) approving its 2021 capital purchases and construction projects in excess of \$50,000;
- (b) approving its 2021 Capital Budget of \$107,452,400; and
- (c) fixing and determining its average rate base for 2017, 2018, and 2019 in the amounts of \$2,068,754,000, \$2,265,683,000, and \$2,306,047,000 respectively.

BEFORE:

Darlene Whalen, P. Eng., FEC
Chair and CEO

Dwanda Newman, LL.B.
Vice-Chair

Christopher Pike, LL.B, FCIP
Commissioner

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1 **I BACKGROUND**

2
3 **1. The Application**

4
5 Newfoundland and Labrador Hydro (“Hydro”) filed its 2021 Capital Budget Application (the
6 “Application”) with the Board of Commissioners of Public Utilities (the “Board”) on August 4,
7 2020. On August 7, 2020 Hydro filed a revision to the Application to include information that had
8 been inadvertently omitted. On November 2, 2020 Hydro filed a second revision to the Application
9 to revise the 2017 rate base as a result of a correction to Hydro’s average deferred charges for
10 2017. In this revision Hydro also corrected information within the five-year plan, updated capital
11 spending figures in light of the impact of COVID-19, and corrected various minor errors. The
12 Application requested that the Board make an order:

- 13
14 (a) approving its 2021 capital purchases and construction projects in excess of \$50,000;
15 (b) approving its 2021 Capital Budget of \$107,452,400; and
16 (c) fixing and determining its average rate base for 2017, 2018, and 2019 in the amounts
17 of \$2,068,754,000; \$2,265,683,000; and \$2,306,047,000 respectively.

18
19 Notice of the Application, including an invitation to participate, was published on August 15, 2020.
20 Details of the Application and supporting documentation were posted on the Board’s website.

21
22 On August 26, 2020 an intervenor submission was received from the Consumer Advocate, Dennis
23 Browne, Q.C. (the “Consumer Advocate”). On August 27, 2020 Newfoundland Power Inc.
24 (“Newfoundland Power”) and a group of Island Industrial customers: Corner Brook Pulp and Paper
25 Limited, NARL Refining LP and Vale Newfoundland and Labrador Limited (the “Industrial
26 Customer Group”) filed intervenor submissions. On September 1, 2020 an intervenor submission
27 was received from the communities of Sheshatshiu, Happy Valley-Goose Bay, Wabush and
28 Labrador City (the “Labrador Interconnected Group”).

29
30 On September 16, 2020 Hydro provided an overview of the Application in a presentation to
31 representatives from Newfoundland Power, the Consumer Advocate, consultants for the Consumer
32 Advocate, counsel and consultant for the Labrador Interconnected Group, counsel for the
33 Industrial Customer Group as well as Board staff. Participants were given the opportunity to ask
34 questions or raise areas of concern.

35
36 On September 22, 2020 Requests for Information (“RFIs”) were issued by the Board. On
37 September 23, 2020 the Industrial Customer Group and Newfoundland Power filed RFIs. On that
38 same day the Consumer Advocate filed RFIs as well as a request for a technical conference. On
39 September 29, 2020 the Labrador Interconnected Group filed its RFIs. On October 21, 2020 Hydro
40 responded to all 172 RFIs filed.

41
42 On November 3, 2020 the Consumer Advocate advised that there were no issues identified which
43 required further review in a technical conference.

44
45 On November 4, 2020 Grant Thornton LLP (“Grant Thornton”), the Board’s financial consultant,
46 filed a report with respect to its review of the calculation of Hydro’s 2017, 2018 and 2019 average

1 rate base. Grant Thornton's report was circulated to Hydro, the Consumer Advocate,
2 Newfoundland Power, the Industrial Customer Group and the Labrador Interconnected Group.

3
4 On November 16, 2020 Newfoundland Power advised that it had no submissions on the
5 Application and the Industrial Customer Group advised that they had no comment on the
6 Application. The Consumer Advocate filed a written submission on November 16, 2020 and the
7 Labrador Interconnected Group filed a written submission on November 23, 2020. A letter of
8 comment was filed with respect to the Application by ChargePoint Inc. Hydro filed its reply
9 submission on November 25, 2020.

10 11 **2. Board Authority**

12
13 Section 41 of the *Act* requires a public utility to submit an annual capital budget of proposed
14 improvements or additions to its property for approval of the Board no later than December 15th
15 in each year for the next calendar year. In addition, the utility is also required to include an estimate
16 of contributions toward the cost of improvements or additions to its property which the utility
17 intends to demand from its customers.

18
19 Subsection 41(3) of the *Act* prohibits a utility from proceeding with the construction, purchase or
20 lease of improvements or additions to its property without the prior approval of the Board where
21 (a) the cost of the construction or purchase is in excess of \$50,000, or (b) the cost of the lease is in
22 excess of \$5,000 in a year of the lease.

23
24 Section 78 of the *Act* gives the Board the authority to fix and determine the rate base for the service
25 provided or supplied to the public by the utility and also gives the Board the power to revise the
26 rate base. Section 78 also provides the Board with guidance on the elements that may be included
27 in the rate base.

28 29 **3. Capital Budget Guidelines**

30
31 In 2007 the Board established Capital Budget Guidelines (the "Guidelines"). In 2019 the Board
32 commenced a review of the Guidelines and in early 2020, as part of this review, the Board advised
33 that additional requirements would be implemented for the 2021 capital budgets, including:

- 34
35 i. introductory presentations outlining the capital budget application;
36 ii. additional information with respect to the deferral of projects; and
37 iii. additional information on the revenue requirement impacts of the proposed capital
38 projects.

39
40 The review of the Guidelines is ongoing in a separate regulatory process and, until the conclusion
41 of this review, the existing Guidelines remain in effect.

42 43 **II PROPOSED 2021 CAPITAL BUDGET**

44
45 In accordance with the legislation, regulations and Guidelines the Application included detailed
46 information to support the proposed 2021 Capital Budget as well as the proposed individual
47 expenditures. The Application also set out specific information required to be filed in compliance

1 with previous Board Orders, including reports related to the Holyrood Thermal Generating Station,
 2 2020 capital expenditures and Hydro's five-year capital plan.

3 4 **1. Overview**

5
6 The proposed 2021 Capital Budget is as follows:

2021 Proposed Capital Budget (\$000s)	
2021 Single Year Projects	
Generation	\$17,311.6
Transmission and Rural Operations	18,975.2
General Properties	3,708.9
Allowance for Unforeseen Events	1,000.0
Projects under \$50,000	197.9
Multi-year (2021 Expenditures)	
Multi-year projects commencing in 2021	31,456.7
Multi-year projects commencing in 2020	34,802.1
Total 2021 Capital Budget	\$107,452.4

7 The 2021 multi-year expenditures include 12 projects which are proposed to begin in 2021 and 13
 8 projects previously approved by the Board. The proposed future year capital expenditures
 9 associated with capital projects proposed for 2021 are \$38,860,400 for 2022, \$10,747,400 for
 10 2023, and \$3,674,700 for 2024.¹ The Application estimated contributions in aid of construction to
 11 be recovered from customers for 2021 to be approximately \$290,000 for distribution upgrades and
 12 service extensions.

13 14 **2. Evidence Filed with the Application**

15
16 The Application sets out information supporting the 2021 Capital Budget as well as the proposed
 17 purchase and construction of improvements or additions to Hydro's property. The supporting
 18 information for each of the projects is comprehensive and consistent with the level of information
 19 filed in recent capital budget applications and is in accordance with the Board's Guidelines.

20
21 The Application explained that approximately 45% of the proposed expenditures relate to
 22 transmission and rural operations, 47% relate to generation, and 7% is for general properties.
 23 Multi-year projects account for \$66.2 million of the budget and, of this amount, \$31.5 million
 24 relates to multi-year projects which commence in 2021. The total proposed capital expenditures
 25 for projects commencing in 2021 are \$72.7 million.

26
27 In its 2021 Capital Projects Overview Hydro highlighted its aging asset base, noting that the
 28 majority of its installed assets, including the hydroelectric installation at Bay d'Espoir, the
 29 Holyrood Thermal Generating Station, the Stephenville and Hardwoods gas turbines, and much of
 30 its transmission and distribution systems are at least 40 to 50 years old. Hydro stated that it

¹ This does not include expenditures for the 2021–2024 diesel plan replacement in Charlottetown and the installation of fire protection in the Port Hope Simpson diesel plant which Hydro had said it plans to apply for in 2021.

1 recognizes the need to balance system investment to maintain reliability with the management of
2 costs to minimize upward pressure on customer rates. In an effort to reduce costs while maintaining
3 reliable service, Hydro stated that it realigned projects based on the condition of assets, enabling
4 adjustment to the timeframes associated with project execution. Hydro stated that the projects
5 proposed for 2021 are primarily driven by the requirement to refurbish aging assets,
6 accommodation of load growth in Labrador West, and extension of the service life of the Holyrood
7 Thermal Generating Station as well as legislative compliance, for example to meet safety and
8 environmental requirements.

9
10 According to the 2021-2025 Capital Plan, Hydro plans to invest approximately \$625 million in
11 plant and equipment over the next five years, resulting in an average annual capital expenditure of
12 approximately \$125 million. Hydro stated that, while the projects identified for the 2021-2025
13 period are primarily required for sustaining capital, the 2021-2025 Capital Plan also reflects
14 expenditures related to capital additions for upgrades required to accommodate growth in Labrador
15 West in the amount of \$22 million, to address the Charlottetown plant fire in the amount of \$64
16 million, and refurbishment work at the Bay d'Espoir penstocks in the amount of \$47 million.

17
18 In the Holyrood Thermal Generating Station Overview report Hydro stated that this plant is a
19 critical part of the Island Interconnected system and is necessary to reliably meet both winter peak
20 demand and annual energy requirements. Throughout 2019 and 2020 the Holyrood Thermal
21 Generating Station operated at a higher level of thermal production than was originally
22 contemplated due to delays with the in-service of the Labrador-Island Link. The report stated that
23 Hydro has committed to having the Holyrood Thermal Generating Station fully available for
24 generation until 2022.² As such, significant changes to Hydro's maintenance strategy are not
25 planned at this time but changes in equipment maintenance intervals may be considered depending
26 on annual operating hours. Upon the successful integration and demonstrated reliability of the
27 Muskrat Falls assets Hydro plans to decommission Units 1 and 2 and the steam components of
28 Unit 3 at the Holyrood Thermal Generating Station. Unit 3 will continue to operate in synchronous
29 condenser mode only. Planned expenditures for the Holyrood Thermal Generating Station over the
30 2021-2025 period total \$43.2 million which includes capital expenditures associated with post-
31 steam operation. The 2021 capital project proposals for the Holyrood Thermal Generating Station
32 are based on asset condition, equipment obsolescence, forecast production requirements, and
33 Hydro's commitment with respect to the continued availability of the Holyrood Thermal
34 Generating Station until 2022. Hydro asserts that the proposed projects reflect the necessary
35 rehabilitation and replacement projects to ensure customer needs can be met.

37 **3. Submissions**

38
39 The Consumer Advocate noted that Hydro is seeking approval of \$107.5 million which is less than
40 the amount approved for its 2020 Capital Budget and, as such, recommended that the Board
41 approve the expenditures requested. The Consumer Advocate submitted that Hydro has provided
42 a prioritized list of projects in the Application, has made an attempt to respond to the poor
43 economic climate in the Province, and has held 2021 capital expenditures at levels slightly less
44 than those approved by the Board for 2020.

² On September 28, 2020 Hydro advised the Board of an extension to the operation of the Holyrood Thermal Generating Station as a generating facility from March 31, 2022 to March 31, 2023.

1 The Consumer Advocate argued that the recommendations from the Midgard Consulting Inc.
2 (“Midgard”) report filed on August 24, 2020 as part of the review of the current Guidelines are
3 directly relevant to the Application. The Consumer Advocate emphasized support for an envelope
4 approach whereby a maximum or cap is put in place on the amount of capital expenditures that a
5 utility can spend in a given year. The Consumer Advocate argued that, given the current economic
6 conditions in the Province, there has never been a more urgent time to approve an envelope and
7 urged capping capital budget investments at 2020 approved levels or less. The Consumer Advocate
8 argued that, based on Midgard’s key findings and recommendations, there is considerable
9 asymmetry of information between utilities and the intervenors under the current Guidelines and
10 that this asymmetry is favourable to the utilities. The Consumer Advocate stated that Hydro has
11 not gone far enough in the Application to address this asymmetry of information and has simply
12 not provided the information necessary for the Board to make an informed decision about the
13 merits of the projects identified in the Application. The Consumer Advocate stated that Hydro has
14 not quantified the risks of delaying projects included within the Application nor has it quantified
15 the benefits of the projects such as cost reductions owing to efficiency improvements, and
16 improvements in reliability metrics such as SAIDI and SAIFI. The Consumer Advocate
17 recommended that the Board serve notice to Hydro that in future capital budget applications the
18 benefits of a project to consumers in terms of cost savings and/or improvements in reliability as
19 well as the risks associated with project deferral be quantified.
20

21 The Labrador Interconnected Group stated that there are four capital projects of significant interest
22 to the communities they represent: (i) Additions for Load Growth - Happy Valley Line 7, (ii)
23 Labrador City L22 Voltage Conversion, (iii) Additions for Load - Wabush Substation Upgrades,
24 and (iv) Wabush Terminal Station Upgrades. The Labrador Interconnected Group expressed
25 support for the first three of these projects and stated that they are necessary to ensure safe,
26 adequate and reliable service to ratepayers in Labrador.
27

28 With respect to the Wabush terminal station upgrades project the Labrador Interconnected Group
29 argued that there is uncertainty as to whether the proposed upgrades to the Wabush terminal station
30 are necessary. Given the significant cost of the proposed upgrade work, the Labrador
31 Interconnected Group advocated that Hydro should provide further information to the Board to
32 explain why the proposed upgrades are necessary, and that the project should not be approved until
33 that time. The Labrador Interconnected Group noted that there does not appear to be evidence as
34 to the forecasted frequency or extent of the curtailments to Tacora Resources Inc. (“Tacora”) in
35 the event that transfer capacity is insufficient. The Labrador Interconnected Group also stated that
36 it is not clear why the costs of upgrades, if required, should not be directly assigned to Tacora, and
37 it is not clear why this work is required given that synchronous condenser 3 (“SC3”) is in service.
38

39 The Labrador Interconnected Group noted that SC3 is currently owned by the Iron Ore Company
40 of Canada (“IOC”) and has been in service under a temporary operating agreement since the fall
41 of 2019 with the incremental transfer capability it provides being exclusively available to IOC.
42 According to the Labrador Interconnected Group discussions between Hydro and IOC are ongoing
43 with respect to the future role that SC3 will play in the Wabush electrical system. The Labrador
44 Interconnected Group noted that while Hydro’s projection suggests that without intervention
45 demand would exceed system capacity by almost 200 hours per year starting in 2021, that
46 projection assumes that SC3 is not in service. The analysis also demonstrates that if SC3 were to
47 be commissioned no curtailments would be required. The Labrador Interconnected Group further
48 stated that it appears that SC3 can provide firm service to IOC, so only Tacora would be subject

1 to curtailment in the event that transfer capacity was insufficient. The Labrador Interconnected
2 Group argued that, if upgrades are required only to prevent Tacora from experiencing curtailments,
3 it is not clear why those costs are not directly assigned to Tacora.
4

5 ChargePoint Inc. (“ChargePoint”) filed a letter of comment which stated that it supports Hydro’s
6 request for \$0.3 million for the purchase and installation of 18 Level 2 chargers at nine Hydro-
7 owned sites across the Province. ChargePoint contended that this investment will facilitate the
8 integration of electric vehicles into Hydro’s fleet, enabling Hydro to save money on fuel and
9 maintenance costs over a vehicle’s lifetime. In addition, ChargePoint asserted that Hydro’s
10 integration of fleet electrification will help demonstrate the feasibility of electric cars in the
11 Province.
12

13 Hydro noted in its reply submission that the Consumer Advocate had no specific objection to any
14 project proposed within the Application and, in fact, recommended approval of the Application in
15 its entirety. With respect to future capital budget applications Hydro referenced the ongoing review
16 of the Guidelines and stated that it will provide its submissions on the review as part of that separate
17 proceeding.
18

19 With respect to the comments of the Labrador Interconnected Group it is Hydro’s position that the
20 evidence before the Board clearly demonstrates that the Wabush terminal station upgrades are
21 justified based on reliability benefits to customers in Labrador West. Hydro stated that the existing
22 system capacity of 350 MW in Labrador West is not firm and the upgrades are required to firm up
23 both the transmission capability and the transformation capacity in Labrador West in accordance
24 with established criteria. Without these upgrades customers in Labrador West are subject to
25 curtailment when a transformer fails. Hydro contended that the Labrador Interconnected Group
26 incorrectly connects the requirement for this project with the operating status of synchronous
27 condenser SC3, providing capacity to IOC and preventing curtailments to Tacora. Hydro agreed
28 that, currently, any necessary curtailment in Wabush involves the power supplied to IOC and
29 Tacora and does not directly impact Hydro’s Rural customers. However, Hydro emphasised that
30 this is only due to contractual arrangements between Hydro and the Industrial customers, which
31 may be subject to change to ensure the equitable access to an adequate supply of power to all
32 customers. Hydro noted that, in other parts of the Province, if system load curtailment is necessary
33 it is not limited to Industrial customers.
34

35 Hydro submitted that the proposed project consists solely of system additions that are necessary
36 irrespective of whether SC3 becomes a long-term option. Hydro noted that SC3 is a reactive power
37 source and has no impact in terms of power transformer capacity at the Wabush terminal station
38 and that the evidence demonstrates that power transformer upgrades are required regardless of the
39 operational status of SC3. Hydro stated that 83 MVar is required for support to the system and
40 that the reactive capacity of SC3 is only 60 MVar. Consequently, irrespective of the status of the
41 SC3, an additional 23 MVar is required. This would be provided by the purchase of the 23 MVar
42 capacitor bank proposed in the Application. In Hydro’s view the evidence before the Board
43 demonstrates that the proposed project is necessary to ensure reliable service to all customers in
44 Labrador West on an equitable basis and provides a reasonable balance of service reliability and
45 cost. Hydro stated that the cost of this project would be recovered from all customers on the
46 Labrador Interconnected system with approximately two thirds of the costs recovered through the
47 Labrador Industrial Transmission demand rate. Hydro estimated the rate impact for Hydro Rural
48 customers to be less than 2% when the project is fully in service.

1 **4. Board Findings**

2
3 Pursuant to section 41 of the *Act* the Application seeks approval of Hydro's proposed 2021 Capital
4 Budget and the proposed individual projects with expenditures in excess of \$50,000. The Board
5 has reviewed the Application and supporting information and reports, the responses to the RFIs
6 and the submissions of the parties and sets out its determinations in relation to the proposed capital
7 expenditures and Hydro's 2021 Capital Budget in the following sections.

8 9 **4.1 Proposed Capital Expenditures**

10
11 The capital expenditures set out in the Application are \$107,452,400 for 2021, \$38,860,400 for
12 2022, \$10,747,400 for 2023, and \$3,674,700 for 2024.³ Support was provided for each of the
13 proposed capital expenditures in excess of \$50,000 including a project description, justification,
14 expenditures, costing methodology, and future commitments. For 23 of the more significant
15 projects additional information and reports were provided setting out further details in relation to
16 the proposed expenditures and the justification for approval.⁴ Other reports filed with the
17 Application include the 2021 Capital Projects Overview, the 2021 – 2025 Capital Plan, and the
18 Holyrood Thermal Generating Station Overviews. The 2021-2025 Capital Plan provides
19 information in relation to Hydro's capital planning, its five-year capital plan and the 2021 Capital
20 Budget. Further support for the proposed capital expenditures was provided in Hydro's responses
21 to the 172 RFIs filed in relation to the Application. The Board's findings with respect to the
22 proposed expenditures are addressed below.

23 24 Generation

25 The proposed generation expenditures for 2021 of \$50.7 million account for 47% of Hydro's
26 overall 2021 Capital Budget. These expenditures relate to Hydro's hydroelectric, thermal and gas
27 turbine generation.

28
29 The proposed 2021 capital expenditures for hydraulic plant in the amount of \$21.3 million are
30 higher than the five-year historical average of \$14.0 million, primarily related to the planned
31 increase in work required to support the refurbishment of aging assets. Hydro's major hydraulic
32 generating plants range in age from 16 to 52 years and capital expenditures are required to ensure
33 continued reliability and to maximize the useful operating lives of these assets. The generation
34 expenditures include \$10.2 million related to the second year of the 2020-2021 hydraulic
35 generation refurbishment and modernization project.⁵ The proposed expenditures for the 2021-
36 2022 hydraulic generation refurbishment and modernization project are \$6.6 million for 2021 and
37 \$6.5 million for 2022. The generation expenditures for 2021 also include \$1.3 million for hydraulic
38 generation in-service failures. The proposed four-year program to refurbish the Ebbegunbaeg
39 Control Structure includes expenditures of \$3.2 million for 2021, \$3.2 million for 2022, \$3.5
40 million for 2023 and \$3.7 million for 2024.

41
42 Proposed 2021 capital expenditures for thermal generation in the amount of \$22.7 million are
43 materially higher than the five-year historical average of \$10.7 million, primarily related to the

³ The 2021 expenditures include \$197,000 for capital projects less than \$50,000 and \$1,000,000 for the Allowance for Unforeseen Events.

⁴ There are 73 individual projects in the Application.

⁵ Approved in Order No. P.U. 6(2020).

1 inclusion of projects required to support the readiness to operate the Holyrood Thermal Generating
 2 Station as a generating facility until March 31, 2022.⁶ This level of capital work was not reflected
 3 in last year's capital budget application because at the time Hydro planned to retire the Holyrood
 4 Thermal Generating Station as a generating facility on March 31, 2021 and production was higher
 5 than anticipated in 2019 and 2020. Based on the age and condition of the Holyrood Thermal
 6 Generating Station assets, as well as historical experience with these assets, the proposed
 7 expenditures are required to support the extension of this generating facility. The proposed 2021
 8 thermal generation expenditures include the amount of \$11.4 million for steam generation related
 9 projects which include (i) \$8.0 million for an overhaul of the Unit 1 turbine and valves, (ii) \$3.0
 10 million for a boiler condition assessment and miscellaneous upgrades program, and (iii) \$0.4
 11 million for an overhaul of the Unit 3 boiler feed pump east. In addition, expenditures of \$11.3
 12 million for 2021 are proposed in relation to post-steam generation related projects and thermal in-
 13 service failures.

14
 15 Proposed 2021 capital expenditures for gas turbines in the amount of \$6.4 million are somewhat
 16 higher than the five-year historical average of \$5.7 million. The 2021 capital expenditures related
 17 to the Holyrood Gas Turbine include: (i) \$2.5 million for the execution of a two-year combustor
 18 inspection;⁷ (ii) \$0.6 million for the completion of the project to install partial discharge
 19 monitoring;⁸ and (iii) \$0.3 million to construct a lube oil cooler hood and containment system.
 20 Proposed expenditures for the Happy Valley Gas Turbine include: (i) \$2.4 million to replace the
 21 fire suppression system;⁹ (ii) \$0.2 million to replace fuel oil, lube oil, and glycol pumps; (iii) \$0.1
 22 million to replace the voltage regulator; and (iv) \$0.1 million to upgrade the compressed air system.
 23 Additionally the gas turbine generation expenditures include \$0.2 million for the purchase of
 24 capital spares for gas turbines. There are no planned capital expenditures for either the Hardwoods
 25 or Stephenville Gas Turbines in 2021 or in the five-year capital plan.

26
 27 The Board accepts that the proposed hydroelectric, thermal and gas turbine generation
 28 expenditures are justified and should be approved.

29
 30 Transmission and Rural Operations

31 Expenditures related to transmission and rural operations for 2021 total \$48.2 million, accounting
 32 for 45% of overall planned capital expenditures. These expenditures include amounts related to
 33 transmission, terminal stations, rural generation and distribution.

34
 35 The proposed transmission expenditures for 2021 in the amount of \$2.9 million are materially
 36 lower than the five-year historical average of \$66.5 million which were higher in recent years due
 37 to the construction of the TL 267 and TL 266 transmission lines. The proposed 2021 expenditures
 38 are for the wood-pole line management program related to Hydro's approximately 2,300
 39 kilometres of wood-pole transmission lines.

40
 41 The proposed capital expenditures for terminal stations for 2021 in the amount of \$24.2 million
 42 are below the five-year historical average of \$28.3 million. Hydro owns and operates more than
 43 50 high voltage terminal stations. Many of these terminal stations were constructed in the 1960s

⁶ The operation of this facility has now been extended to March 31, 2023.

⁷ An additional \$2.4 million is proposed for 2022.

⁸ Approved in Order No. P.U. 6(2020).

⁹ Approved in Order No. P.U. 6(2020).

1 with expected useful lives in the range of 40-50 years and, as a result, refurbishment and general
 2 upgrades are necessary to support Hydro's ability to provide reliable service. Expenditures are
 3 proposed for the continued upgrade of power transformers and circuit breakers in the amount of
 4 \$5.4 million, terminal station refurbishment and modernization in the amount of \$11.9 million,
 5 terminal station in-service failures in the amount of \$1.8 million, and the purchase of sulphur
 6 hexafluoride gas recovery systems in the amount of \$0.1 million. Expenditures to upgrade the
 7 Bottom Brook and Stephenville terminal stations in the amount of \$1.5 million for 2021 are
 8 proposed to support the continued provision of reliable service to customers in Stephenville
 9 following the planned retirement of the Stephenville Gas Turbine.¹⁰ Expenditures of \$1.2 million
 10 in 2021, \$6.4 million in 2022 and \$2.9 million in 2023 are proposed related to multi-year projects
 11 for additions at the Wabush substation that are required to accommodate load growth in Labrador
 12 West.

13
 14 The proposed terminal station expenditures also include expenditures for Wabush terminal station
 15 upgrades in the amount of \$2.3 million for 2021, \$4.9 million for 2022 and \$4.3 million for 2023.
 16 These expenditures are proposed on the basis that they are required to maintain reliable service
 17 and meet forecast load growth. The proposed upgrades include the installation of two new 125
 18 MVA transformers to replace two 65 MVA transformers and 23 MVar of additional capacitor
 19 banks to provide necessary reactive voltage support. The Labrador Interconnected Group
 20 questioned the proposed upgrades to the Wabush terminal station and submitted that it is not clear
 21 that the upgrades are necessary and that, given the associated costs, Hydro should be required to
 22 provide further information.

23
 24 The information filed in support of the Wabush terminal station upgrades demonstrates that,
 25 currently, if a transformer at the Wabush terminal station fails there is insufficient transformer
 26 capacity to meet the forecast peak load. This would result in a violation of Hydro's Transmission
 27 Planning Criteria for this system. There are no spare or mobile transformer units on hand to meet
 28 the firm peak loading capacity, and as a result it would be a minimum of two years before a new
 29 transformer could be sourced and installed. Further the installation of mobile generation in the
 30 interim is not a reasonable option considering the costs and logistical issues.¹¹ While an agreement
 31 with the Industrial customers currently provides for curtailment when necessary, it is not clear that
 32 this arrangement could reasonably be expected to address the forecast capacity shortfall for the
 33 length of time required to replace a transformer. Transformer T4 is 59 years old and has a planned
 34 retirement year of 2023 as a result of its condition. The Transformer Capacity Load Flow Analysis
 35 report filed with the Application recommended that to ensure that firm loads can be supplied during
 36 system peak the transformers T4 and T5, which are both 65 MVA units, be replaced with 125
 37 MVA units. While transformer T5 is only 48 years old it would remain on site as a spare because
 38 it is in good condition. The Board is satisfied that, based on Hydro's Transmission Planning
 39 Criteria and the load flow analysis, it is reasonable to replace transformers T4 and T5 with two
 40 new 125 MVA transformers. Transformer T4 has reached the end of its useful life and needs to be
 41 replaced. The proposed replacement of transformer T5 is reasonable in the circumstances to ensure
 42 the provision of reliable service to customers in western Labrador. The proposed Wabush terminal
 43 station expenditures also include upgrades to the capacitor banks to provide the necessary reactive

¹⁰ Expenditures of \$8.4 million are planned for 2022 to support reliable service upon the retirement of the Stephenville Gas Turbine.

¹¹ Mobile generation would be in excess of \$10 million excluding fuel costs. In addition the logistics of an emergency installation in winter months would be problematic.

1 voltage support to ensure firm transfer capacity in the event of the loss of a synchronous condenser.
2 These upgrades are proposed irrespective of whether synchronous condenser SC3 will continue in
3 service. The issues related to whether this condenser will continue in service will be addressed in
4 a separate application yet to be filed by Hydro. These issues are not related to the proposals in this
5 Application for the Wabush terminal station which are justified to provide the required transformer
6 capacity and ensure the necessary reactive voltage support.
7

8 The proposed capital expenditures for rural generation for 2021 in the amount of \$6.6 million are
9 below the historical five-year average of \$12.5 million.¹² Hydro owns and operates 24 diesel
10 generating stations throughout Newfoundland and Labrador, 19 of which are isolated rural diesel
11 generation plants. Providing service to customers in communities with diesel generation requires
12 that the fuel storage, diesel generating units, facilities, and distribution systems all be kept in safe,
13 reliable, and environmentally responsible working order. Proposed capital expenditures for 2021
14 include amounts related to previously approved multi-year projects, including \$1.2 million to
15 replace the powerhouse roofing system at the L'Anse au Loup and St. Anthony diesel plants, and
16 \$0.7 million to upgrade the Nain diesel plant ventilation.¹³ Expenditures for projects commencing
17 in 2021 include the overhaul of diesel units in Grey River, Black Tickle, Mary's Harbour,
18 Cartwright, Rigolet, and Hopedale in the amount of \$1.2 million, the inspection of the fuel storage
19 tanks in Postville in the amount of \$0.5 million, and the replacement of the fuel storage tank in
20 Paradise River in the amount of \$0.4 million.
21

22 The proposed rural generation expenditures also include expenditures in the amount of \$2.6
23 million for 2021 and \$0.5 million for 2022 to replace a diesel genset in Nain. The unit to be
24 replaced has a capacity rating of 865 kW but has been derated to 550 kW as a result of overheating
25 issues. The proposed new genset would have a capacity of 925 kW. The overheating issues are a
26 longstanding problem which has required repeated corrective maintenance interventions and
27 expensive repairs. Operating hours for this unit in the last five years have been less than desired
28 and unplanned maintenance has been frequently required. Hydro has worked with the vendor but
29 has not been able to resolve the problem despite replacing almost all engine components that would
30 be replaced during a typical overhaul. Parts are no longer available and have to be customer made
31 and a replacement engine is not available. The generator was installed in 2002 and has been in
32 service for 18 years. It is now obsolete despite having only approximately 58,000 operating hours
33 as of 2019. Hydro is not confident that another overhaul would fix the overheating issue and
34 decided to forgo the next scheduled overhaul at 60,000 hours.
35

36 The Board notes that this unit would not normally be replaced until it has reached 100,000 hours.
37 There is little detail as to the specific work which was undertaken by Hydro to resolve the
38 overheating issues, though it appears that less than \$25,000 has been spent on corrective
39 maintenance on the unit since the end of 2015.¹⁴ The information provided does not include
40 evidence of a review by the original equipment manufacturer or another external engineering
41 expert to demonstrate that all options were exhausted before determining that the unit should be
42 replaced. Hydro did not provide an explanation as to why it is not confident that the scheduled
43 overhaul would not address the problem. The Board believes that there is merit in more fully

¹² The Application sets out that Hydro plans to apply in 2021 for approval of expenditures to replace the Charlottetown diesel plant of approximately \$64 million over the period 2021-2025.

¹³ Approved in Order No. P.U. 6(2020).

¹⁴ PUB-NLH-032.

1 investigating the option of an overhaul. Even if the overhaul was only partially successful it may
2 mitigate or possibly eliminate the potential supply shortage.

3
4 As a result of the derating of the unit there is a violation of the firm capacity requirement for the
5 generating station. The Board is not satisfied that the record demonstrates that Hydro has fully
6 canvassed all the alternatives to address the projected capacity shortfall given the significant cost
7 associated with purchasing a new unit. Based on the information provided this unit appears to
8 operate satisfactorily at 550 MW and it is not clear whether this unit can serve another purpose
9 once it is removed. If this unit was not removed and continued to operate satisfactorily at 550 MW
10 the forecast capacity shortfall in the event of the failure of the largest transformer at the same time
11 as peak would be relatively small, approximately 70 kW in 2021 and 150 kW in 2024.¹⁵ The
12 Application did not address whether it is possible that load reduction strategies could mitigate or
13 potentially eliminate supply shortfalls. In addition it is not clear whether the option of purchasing
14 a smaller capacity genset to augment the existing four gensets was considered. The Board notes
15 the Nunatsiavut Government plans the construction of a 1.8 MW Wind Micro Grid Project at Nain
16 with energization expected in late 2022.¹⁶ While Hydro advised that all generation from this project
17 would be treated as non-firm, it is noted that Hydro treats a certain portion of its wind generation
18 on the Island Interconnected system as being firm.¹⁷ Hydro did not address whether there may be
19 options available to defer the replacement of the genset in Nain until such time as the potential
20 capacity contribution role of the Nain Wind Micro Grid Project is clarified.

21
22 The Board finds that the information provided does not demonstrate that Hydro made reasonable
23 efforts to resolve the overheating issues and to investigate other more cost effective alternatives to
24 the proposed replacement of the genset at Nain. The Board believes that Hydro should provide
25 additional information in relation to the issues with the unit and the available alternatives. The
26 additional information should address:

- 27
28 (i) the actual and forecasted loads for Nain for the past five years as well as the forecasted
29 loads for the next five years;
30 (ii) the amount of load that can be curtailed during periods of peak demand;
31 (iii) the basis for Hydro's conclusion that an overhaul would not be helpful;
32 (iv) the details of the work which has been done to date and whether there are other
33 measures which may be available to address the overheating issues;
34 (v) the reliability of the unit if it continues to be operated with a derated capacity and
35 whether the unit may serve some other purpose if it is replaced;
36 (vi) the costs and considerations associated with the option of augmenting the existing
37 derated unit with a smaller diesel genset; and
38 (vii) Hydro's plans with respect to the derivation of an appropriate capacity contribution
39 figure for the Nain Wind Micro Grid Project.

¹⁵ Firm generating capacity equals total generating firm capacity minus the largest generating unit. The largest generating unit in Nain is Unit 2085 rated at 1,275 kW. The total generating capacity with the unit derated is 3,550 kW and the firm generating capacity is 2,275 kW. The peak forecasted load is projected to be 2,343 kW in 2021 increasing to 2,423 kW in 2024.

¹⁶ PUB-NLH-029.

¹⁷ PUB-NLH-030.

1 The Board's determination with respect to the proposed expenditures to replace the diesel
2 generator in Nain will be addressed in a separate order upon receipt of the required additional
3 information from Hydro.

4
5 The proposed capital expenditures for distribution for 2021 in the amount of \$12.4 million are
6 consistent with the five-year historical average of \$12.1 million. Hydro provides service to
7 residential and general service customers on the Island and in Labrador and owns and operates
8 approximately 3,400 kilometres of distribution lines, principally in rural Newfoundland and
9 Labrador. The proposed distribution expenditures include amounts that are intended to ensure that
10 distribution lines and equipment that require replacement due to asset condition are replaced prior
11 to failure, thereby reducing the probability of service interruptions to customers. The proposed
12 2021 distribution-related expenditures include the amount of \$3.8 million for in-service failures,
13 miscellaneous upgrades and street light modernization. The proposed replacement of existing
14 street lights with light emitting diode ("LED") street lights would result in reduced street and area
15 lighting rates to Hydro's customers. Hydro's experience with LED street lights in Ramea, Nain
16 and Cartwright has yielded lower maintenance, increased energy efficiency, increased reliability,
17 and better-quality lighting. The proposed distribution expenditures also include expenditures for
18 service extensions in the amount of \$3.7 million to resolve day-to-day issues and requests
19 throughout its service area, as well as expenditures to address Hydro's worst performing feeders
20 in the amount of \$3.5 million in 2021 and \$0.8 million in 2022.¹⁸ Proposed distribution
21 expenditures also include \$0.2 million related to the continuation of the project to install a recloser
22 remote control at Hampden and Upper Salmon.¹⁹ Expenditures also include \$0.6 million to convert
23 the voltage of line L22 in Labrador City to 25 kV to reduce the risk of a loss of supply in the event
24 of a failure of Cooper Hill transformer, and \$0.6 million for modifications to Happy Valley line
25 L7.

26
27 The Board is satisfied that the proposed transmission, terminal station, rural generation and
28 distribution expenditures are justified and should be approved, with the exception of the proposed
29 expenditures related to the diesel generator unit in Nain which will be addressed in a separate order
30 of the Board.

31 General Properties

32 Proposed capital expenditures related to general properties for 2021 in the amount of \$7.5 million
33 account for 7% of the overall expenditures. The proposed general property expenditures include
34 amounts related to transportation, information systems, telecontrol and administration.

35
36
37 The proposed capital expenditures for transportation for 2021 in the amount of \$3.2 million are
38 higher than the five-year historical average of \$2.5 million. Hydro operates a fleet of approximately
39 335 pieces of light and heavy-duty equipment distributed across its service area. Hydro replaces
40 vehicles within the fleet to ensure availability as and when required using established replacement
41 criteria that consider the operations and the criticality of each asset. The proposed expenditures
42 include 2021 expenditures for the second year of a project to replace light and heavy-duty vehicles
43 in the amount of \$1.6 million,²⁰ and a two-year project to replace 26 light-duty vehicles and six
44 heavy-duty vehicles in the amount of \$1.3 million in 2021 and in 2022. Expenditures are also

¹⁸ The 2021 expenditures include \$3.2 million approved in Order No. P.U. 6(2020).

¹⁹ Approved in Order No. P.U. 6(2020).

²⁰ Approved in Order No. P.U. 6(2020).

1 proposed in the amount of \$0.3 million in 2021 to install 18 Level 2 chargers for electric vehicles
2 at nine Hydro-owned sites across the Province to support the integration of electric vehicles within
3 Hydro's fleet which is expected to commence in late 2021 and continue throughout the five-year
4 capital plan period. These expenditures were supported in the comments filed by ChargePoint.

5
6 The proposed information systems expenditures in the amount of \$2.2 million are consistent with
7 the five-year historical average of \$2.0 million. These expenditures are directed towards
8 maintaining Hydro's computing capacity and associated infrastructure, ensuring that it remains
9 current and reliable. Expenditures are proposed for 2021 to upgrade software applications used
10 throughout Hydro in the amount of \$0.4 million, to refresh cybersecurity software in the amount
11 of \$0.2 million, to replace peripheral infrastructure in the amount of \$0.3 million, and to upgrade
12 critical IT/OT and Energy Control Centre infrastructure in the amount of \$0.5 million.

13
14 The proposed information systems expenditures also include \$0.9 million for 2021 to replace
15 personal computing devices and accessories approaching end of life based on Hydro's established
16 criteria. Hydro asserted that its cost management efforts have resulted in a reduced frequency of
17 computer replacements by extending the life cycle duration. A preliminary analysis based on
18 device age identified 128 desktop computers, 139 laptops, 3 workstations, 42 ruggedized mobile
19 computers and 300 monitors for replacement. Based on the information provided the devices
20 identified have been in service for a period of more than five years and have exceeded the expected
21 reliable lifespan. Hydro schedules replacement of desktop/workstation computers on a six-year
22 life cycle and laptop/rugged-mobile computers on a five-year life cycle.

23
24 The Board notes that Hydro operates and maintains approximately 313 desktop computers, 502
25 laptops, 75 workstations, 58 ruggedized mobile computers and 273 thin-client computing devices.
26 Based on the information provided it appears that 124 desktops were replaced in 2019 and 203
27 were replaced in 2020.²¹ Given that Hydro stated that it operates 313 desktops and 327 desktops
28 were replaced in the past two years, it is not clear why 128 desktop computers have been identified
29 for replacement in 2021. Hydro did not provide the reconciliation requested to clarify this issue.²²
30 The Board will not address the proposed information systems expenditures in the amount of \$0.9
31 million for the replacement of Hydro personal computers until further information is provided by
32 Hydro with respect to the proposed expenditures. Hydro should provide a reconciliation with
33 respect to personal computer replacements for the 2014-2020 period setting out the proposed and
34 actual number of units purchased with an explanation as to variances from plan/normal as well as
35 the amount of the proposed expenditures which relate to the identified 128 desktop replacements
36 for 2021.

37
38 The proposed capital expenditures for telecontrol in the amount of \$1.0 million are below the five-
39 year historical average of \$2.9 million. It is noted that planned 2021 expenditures of \$2.0 million
40 related to the replacement of VHF mobile radio systems were deferred to 2022.²³ The telecontrol
41 expenditures relate to the requirement for reliable communication systems across Hydro's
42 province-wide facilities, both to control equipment and to support employee communications. The
43 proposed telecontrol expenditures include amounts related to the replacement of battery banks and

²¹ NP-NLH-003.

²² PUB-NLH-016.

²³ The replacement of VHF mobile radio systems was deferred as the current contract is near expiration and Hydro is reviewing current and future functionality.

1 chargers in the amount of \$0.3 million, the upgrade of remote terminal units in the amount of \$0.2
2 million, and the ongoing replacement or refurbishment programs for such items as microwave
3 antenna radomes in the amount of \$0.2 million, network communications equipment in the amount
4 of \$0.2 million, and other tools and equipment that are part of the communications infrastructure
5 in the amount of \$0.1 million.

6
7 The proposed capital expenditures for administration in the amount of \$1.1 million are relatively
8 consistent with the five-year historical average of \$0.8 million. The proposed expenditures are
9 required for the administration of Hydro's business and include \$0.6 million for elevator
10 maintenance, \$0.2 million for the replacement of the backup power system transfer switches and
11 associated hardware, \$0.2 million for the removal of various safety hazards and \$0.1 million for
12 the purchase of office equipment.

13
14 The Board is satisfied that the proposed transportation, information systems, telecontrol and
15 administration expenditures are justified and should be approved, with the exception of the
16 proposed expenditures related to the replacement of personal computing devices and accessories
17 which will be addressed in a separate order of the Board.

18 19 **4.2. 2021 Capital Budget**

20
21 As noted by the Consumer Advocate the amount of Hydro's proposed 2021 Capital Budget is
22 similar to the amount in Hydro's approved 2020 Capital Budget. On this basis the Consumer
23 Advocate recommended that the Board approve the expenditures requested by Hydro. Neither
24 Newfoundland Power nor the Industrial Customer Group challenged Hydro's proposed 2021
25 Capital Budget. The 2021 Capital Budget reflects expenditures for projects which have been found
26 by the Board to be justified with two exceptions - the replacement of the diesel generator unit in
27 Nain and the replacement of personal computing devices. As a result the Board is satisfied that the
28 2021 Capital Budget should be approved in the amount of \$103,986,400. The issues raised during
29 this matter relating to the ongoing review of the Board's Guidelines, including the implementation
30 of a budget envelope, are appropriately addressed in that review and will not be addressed in this
31 Application.

32 33 **4.3. Conclusion**

34
35 The capital expenditures proposed in the Application will be approved, with the exception of the
36 proposed expenditures related to the replacement of the diesel generator unit at Nain and the
37 replacement of personal computing devices. These two projects will be addressed in a separate
38 order of the Board following the filing of additional information by Hydro. Hydro's 2021 Capital
39 Budget will be approved in the amount of \$103,986,400.

1 **III 2017/2018/2019 AVERAGE RATE BASE**

2

3 The following table shows the calculation of the average rate base as of December 31 for 2017,
4 2018 and 2019:

**Newfoundland and Labrador Hydro
Computation of Average Rate Base
for the Years Ended December 31, 2017, 2018, and 2019
(\$000s)**

	2019	2018	2017
Total Capital Assets	2,152,552	2,115,009	2,035,322
Deduct Items Excluded from Rate Base			
Work in Process	(37,417)	(31,655)	(33,556)
Asset Retirement Obligations (net of amortization)	(67)	185	789
Net Capital Assets (A)	2,115,068	2,083,540	2,002,555
Net Capital Assets, Previous Year (B)	2,083,540	2,002,555	1,699,168
Unadjusted Average Capital Assets (C)²⁴	2,099,304	2,043,047	1,850,861
Deduct			
Average Net Capital Assets Excluded from Rate Base	(9,679)	(12,208)	(21,141)
Average Capital Assets	2,089,625	2,030,839	1,829,720
Cash Working Capital Allowance - Return 8	1,299	2,640	6,405
Fuel Inventory - Return 10	57,611	56,041	43,617
Supplies Inventory - Return 10	37,701	37,021	34,719
Average Deferred Charges - Return 11	119,811	139,142	154,293
Average Rate Base at Year-End - Return 12	2,306,047	2,265,683	2,068,754

5 Grant Thornton reviewed Hydro's average rate base for 2017, 2018, and 2019 and noted an
6 exception with respect to the 2019 average rate base. This exception relates to the inclusion of \$2.5
7 million in rate base associated with expenditures in relation to the Bay d'Espoir access roads
8 refurbishment project approved in Order No. P.U. 48(2016). In that order the Board approved the
9 expenditures but required that Hydro record the expenditures in a separate account with the
10 recovery to be addressed in a subsequent order of the Board following a further application by
11 Hydro. Grant Thornton noted that Hydro did not file an application for approval to include these
12 expenditures in the 2019 rate base. Grant Thornton noted that Hydro has appropriately excluded
13 these expenditures in the 2017 and 2018 rate base. Hydro obtained government approval of an

²⁴ $C = (A+B)/2$.

1 easement relating to the access roads in December 2019. Grant Thornton reviewed the approved
2 easement issued by the Government of Newfoundland and Labrador as part of its review.

3
4 The Consumer Advocate, Newfoundland Power, the Labrador Interconnected Group did not
5 comment on Hydro's 2017, 2018 and 2019 rate base. Hydro requested that the Board approve the
6 Application as submitted.

7
8 The Board finds that the components of Hydro's average rate base should be approved for 2017
9 in the amount of \$2,068,754,000, and for 2018 in the amount of \$2,265,683,000. With respect to
10 2019 the Board accepts the information filed by Hydro that it has obtained an easement with
11 respect to the Bay d'Espoir access roads refurbishment project and is satisfied that the components
12 of Hydro's average rate base for 2019 in the amount of \$2,306,047,000 should also be approved.

13 14 15 **IV ORDER**

16 17 **IT IS THEREFORE ORDERED THAT:**

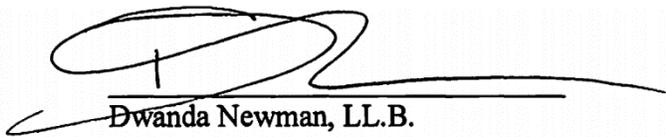
- 18
19 **1. Hydro's proposed construction and purchase of improvement or additions to its**
20 **property in excess of \$50,000 to be completed in 2021, as set out in Schedule A to this**
21 **Order, are approved.**
22
- 23 **2. Hydro's proposed multi-year proposed construction and purchase of improvement or**
24 **additions to its property in excess of \$50,000, as set out in Schedule B to this Order, are**
25 **approved.**
26
- 27 **3. Hydro's 2021 Capital Budget for improvements or additions to its property in an**
28 **amount of \$103,986,400, as set out in Schedule C to this order, is approved.**
29
- 30 **4. Hydro's average rate base for the year ending December 31, 2017 is hereby fixed and**
31 **determined to be \$2,068,754,000.**
32
- 33 **5. Hydro's average rate base for the year ending December 31, 2018 is hereby fixed and**
34 **determined to be \$2,265,683,000.**
35
- 36 **6. Hydro's average rate base for the year ending December 31, 2019 is hereby fixed and**
37 **determined to be \$2,306,047,000.**
38
- 39 **7. Unless otherwise directed by the Board Hydro shall file, with the 2022 Capital Budget**
40 **Application, an updated overview in relation to the proposed capital expenditures for**
41 **the Holyrood Thermal Generating Station.**
42
- 43 **8. Unless otherwise directed by the Board Hydro shall file an annual report to the Board**
44 **on its 2021 capital expenditures by March 1, 2022.**

- 1 9. Unless otherwise directed by the Board Hydro shall provide, in conjunction with the
2 2022 Capital Budget Application, a status report on the 2021 capital budget
3 expenditures showing for each project:
4 i) the approved budget for 2021;
5 ii) the expenditures prior to 2021;
6 iii) the 2021 expenditures to the date of application;
7 iv) the remaining projected expenditures for 2021;
8 v) the variance between the projected total expenditures and the approved budget;
9 and
10 vi) an explanation of the variance.
11
12 10. Hydro shall pay all costs and expenses of the Board incurred in connection with the
13 Application.

DATED at St. John's, Newfoundland and Labrador, this 15th day of January, 2021.



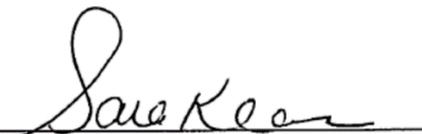
Darlene Whalen, P. Eng., FEC
Chair and Chief Executive Officer



Dwanda Newman, LL.B.
Vice-Chair



Christopher Pike, LL.B., FCIP
Commissioner



Sara Kean
Assistant Board Secretary

Schedule A
Order No. P.U. 2(2021)
Single-Year Projects over \$50,000
Issued: January 15, 2021

NEWFOUNDLAND AND LABRADOR HYDRO
2021 CAPITAL BUDGET
SINGLE YEAR PROJECTS OVER \$50,000
(\$000)

PROJECT DESCRIPTION	2021
<u>GENERATION</u>	
<u>HYDRAULIC PLANT</u>	
Hydraulic Generation In-Service Failures (2021)	1,250.0
TOTAL HYDRAULIC PLANT	1,250.0
<u>THERMAL PLANT</u>	
Overhaul Unit 1 Turbine and Valves - Holyrood	8,026.6
Boiler Condition Assessment and Miscellaneous Upgrades - Holyrood	3,000.0
Thermal In-Service Failures (2021)	2,000.0
Inspect Chemical Tanks - Holyrood	919.8
Overhaul Unit 3 Generator - Holyrood	572.7
Overhaul Unit 3 Boiler Feed Pump East - Holyrood	373.0
TOTAL THERMAL PLANT	14,892.1
<u>GAS TURBINES</u>	
Construct Lube Oil Cooler Hood and Containment System - Holyrood Gas Turbine	318.8
Purchase Capital Spares - Gas Turbines (2021)	213.8
Replace Voltage Regulator - Happy Valley Gas Turbine	131.3
Replace Fuel Oil, Lube Oil, and Glycol Pumps - Happy Valley Gas Turbine	234.7
Upgrade Compressed Air System - Happy Valley Gas Turbine	76.6
TOTAL GAS TURBINES	975.2
<u>TOOLS AND EQUIPMENT</u>	
Purchase Tools and Equipment less than \$50,000 (2021) - Hydraulic Plants	194.3
TOTAL TOOLS AND EQUIPMENT	194.3
TOTAL GENERATION	17,311.6

PROJECT DESCRIPTION 2021

TRANSMISSION & RURAL OPERATIONS

TERMINAL STATIONS

Terminal Station In-Service Failures (2021)	1,800.0	
Upgrades for Future Retirement of Stephenville Gas Turbine	1,530.3	
Purchase SF6 Gas Recovery Systems	142.7	
TOTAL TERMINAL STATIONS		3,473.0

TRANSMISSION

Wood Pole Line Management Program (2021)	2,896.9	
TOTAL TRANSMISSION		2,896.9

DISTRIBUTION

In-Service Failures, Miscellaneous Upgrades and Streetlight Modernization in Central Region (2021)	1,985.4	
Provide Service Extensions in Central Region (2021)	1,357.4	
Provide Service Extensions in Labrador Region (2021)	1,218.6	
Provide Service Extensions in Northern Region (2021)	1,164.5	
In-Service Failures, Miscellaneous Upgrades and Streetlight Modernization in Northern Region (2021)	1,033.5	
In-Service Failures, Miscellaneous Upgrades and Streetlight Modernization in Labrador Region (2021)	784.7	
Additions for Load Growth - Happy Valley Line 7	617.6	
Labrador City L22 Voltage Conversion	593.6	
TOTAL DISTRIBUTION		8,755.3

GENERATION

Overhaul Diesel Units - Various (2021)	1,232.9	
Inspect Fuel Storage Tanks - Postville	532.6	
Replace Fuel Storage Tank - Paradise River	350.3	
TOTAL GENERATION		2,115.8

METERING

Purchase Meters and Metering Equipment (2021)	233.4	
TOTAL METERING		233.4

TOOLS AND EQUIPMENT

Replace Light Duty Mobile Equipment	549.6	
Replace Snow Groomer (V7601)	331.3	
Purchase Tools and Equipment Less than \$50,000 - Labrador Region (2021)	212.8	
Purchase Backhoe - Wabush	179.3	
Purchase Tools and Equipment Less than \$50,000 - Central Region (2021)	150.2	
Purchase Tools and Equipment Less than \$50,000 - Northern Region (2021)	77.6	
TOTAL TOOLS AND EQUIPMENT		1,500.8
TOTAL TRANSMISSION AND RURAL OPERATIONS		18,975.2

PROJECT DESCRIPTION	2021
<hr/> <u>GENERAL PROPERTIES</u> <hr/>	
<u>SOFTWARE APPLICATIONS</u>	
Perform Hydro Software Upgrades & Minor Enhancements - Hydro Place (2021)	372.1
Refresh Cyber Security Infrastructure (2021)	217.5
TOTAL SOFTWARE APPLICATIONS	<u>589.6</u>
<u>COMPUTER OPERATIONS</u>	
Upgrade Core IT/OT Infrastructure (2021)	262.8
Replace Peripheral Equipment (2021)	256.4
Upgrade Hydro Energy Control Centre Wall Infrastructure	188.5
TOTAL COMPUTER OPERATIONS	<u>707.7</u>
<u>NETWORK SERVICES</u>	
Replace Battery Banks and Chargers	327.2
Replace Radomes (2021) - Various	240.4
Replace Network Communications Equipment	194.0
Upgrade Remote Terminal Units	183.4
TOTAL NETWORK SERVICES	<u>945.0</u>
<u>ADMINISTRATION</u>	
Remove Safety Hazards - Various (2021)	199.1
Purchase Office Equipment Less than \$50,000 (2021)	62.3
TOTAL ADMINISTRATION	<u>261.4</u>
<u>TRANSPORTATION</u>	
Level 2 Chargers for Electric Vehicles	299.8
TOTAL TRANSPORTATION	<u>299.8</u>
TOTAL GENERAL PROPERTIES	<u>2,803.5</u>
TOTAL SINGLE YEAR PROJECTS OVER \$50,000	<u><u>39,090.3</u></u>

Schedule B
Order No. P.U. 2(2021)
Multi-Year Projects over \$50,000
Issued: January 15, 2021

NEWFOUNDLAND AND LABRADOR HYDRO
2021 CAPITAL BUDGET
PROJECTS OVER \$50,000
MULTI-YEAR PROJECTS
(\$000)

Multi-year Projects Commencing in 2021

PROJECT DESCRIPTION	2021	2022	2023	2024	2025	Total
Hydraulic Generation Refurbishment and Modernization (2021-2022)	6,569.6	6,505.5	-	-	-	13,075.1
Terminal Station Refurbishment and Modernization (2021-2022)	6,171.6	7,182.0	-	-	-	13,353.6
Upgrade Circuit Breakers - Various (2021-2022)	5,418.8	6,113.9	-	-	-	11,532.7
Refurbish Ebbegunbaeg Control Structure	3,236.8	3,238.3	3,470.1	3,674.7	-	13,619.9
Wabush Terminal Station Upgrades	2,301.7	4,935.5	4,335.7	-	-	11,572.9
Upgrade Waste Water Equalization System - Holyrood	1,813.4	547.7	-	-	-	2,361.1
Replace Light- and Heavy-Duty Vehicles (2021-2022)	1,320.9	1,335.1	-	-	-	2,656.0
Additions for Load - Wabush Substation Upgrades	1,186.7	6,365.1	2,941.6	-	-	10,493.4
Upgrade Distributed Control System Hardware - Holyrood	360.4	368.2	-	-	-	728.6
Upgrade of Worst Performing Distribution Feeders (2021-2022)	318.9	805.6	-	-	-	1,124.5
Replace Transfer Switches and Associated Hardware - Hydro Place	197.3	938.5	-	-	-	1,135.8
Total Multi-Year Projects over \$50,000 commencing in 2021	28,896.1	38,335.4	10,747.4	3,674.7	0.0	81,653.6

NEWFOUNDLAND AND LABRADOR HYDRO
2021 CAPITAL BUDGET
PROJECTS OVER \$50,000
MULTI-YEAR PROJECTS
(\$000)

Multi-year Projects Commencing in 2020

PROJECT DESCRIPTION	Expended to						Total
	2020	2021	2022	2023	2024	2025	
Hydraulic Generation Refurbishment and Modernization (2020-2021)	6,580.2	10,249.8	-	-	-	-	16,830.0
Terminal Station Refurbishment and Modernization (2020-2021)	3,712.0	5,684.9	-	-	-	-	9,396.9
Replace Light- and Heavy-Duty Vehicles (2020-2021)	1,625.5	1,583.5	-	-	-	-	3,209.0
Rewind Unit 3 Stator - Holyrood	1,281.4	5,664.2	-	-	-	-	6,945.6
Perform Combustor Inspection - Holyrood Gas Turbine	546.1	2,500.0	2,400.0	-	-	-	5,446.1
Replace Fire Suppression System - Happy Valley Gas Turbine	264.6	2,377.9	-	-	-	-	2,642.5
Diesel Plant Ventilation Upgrade - Nain	162.7	690.4	-	-	-	-	853.1
Replace Powerhouse Roofing System - L'Anse Au Loup and St. Anthony Diesel Plant	125.3	1,195.8	-	-	-	-	1,321.1
Upgrade of Worst Performing Distribution Feeders (2020-2021)	102.7	3,155.1	-	-	-	-	3,257.8
Upgrade Fire Suppression System - Bishop's Falls	91.6	292.6	-	-	-	-	384.2
Replace Elevator Motors and Controls Equipment - Hydro Place	89.1	647.6	-	-	-	-	736.7
Install Recloser Remote Control - Hampden and Upper Salmon (2020-2021)	71.3	185.3	-	-	-	-	256.6
Install Partial Discharge Monitoring - Holyrood Gas Turbine	37.8	575.0	-	-	-	-	612.8
Total Multi-Year Projects over \$50,000 commencing in 2020	14,690.3	34,802.1	2,400.0	0.0	0.0	0.0	51,892.4

Schedule C
Order No. P.U. 2(2021)
2021 Capital Budget
Issued: January 15, 2021

**NEWFOUNDLAND AND LABRADOR HYDRO
2021 CAPITAL BUDGET**

Projects Over \$50,000 to be completed in 2021	\$	39,090,300
Multi-Year Projects over \$50,000 commencing in 2021		28,896,100
Multi-Year Project over \$50,000 commencing prior to 2021 (previously approved)		34,802,100
Projects under \$50,000 ¹		197,900
Allowance for Unforeseen Items		<u>1,000,000</u>
Approved 2021 Capital Budget	\$	<u><u>103,986,400</u></u>

¹ Approval of projects under \$50,000 is not required but these expenditures are part of the total 2021 Capital Budget

Newfoundland & Labrador

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